



MIFC Roadmap: Making Progress

October 2014

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Highlights

The International Financial Center and Investment Climate Change Roadmap was approved by the Russian Federation Government Resolution 1012-R of 19 June 2013

The Roadmap is geared to

- boost the competitive edge of the Russian financial market by forming a stable and flexible regulatory environment to stimulate rollout and development of up-to-date financial products and services
- progress to a higher level of corporate governance, ensuring the protection of investors' title and interests
- remove the price discount on Russian financial assets vs. other emerging markets
- make the national financial system more robust in the long term

The Roadmap envisions the creation of a special marketing vehicle for the promotion of Moscow as an international financial center abroad. In July-September 2014, a number of steps were taken to establish this vehicle in the form of a non-profit partnership.

Participants and Methods

- Ministry of Finance
- MIFC Taskforce
- The Bank of Russia
- Ministry for Economic Development
- Ministry of Justice
- Labor Ministry
- Health Ministry
- Education and Science Ministry
- Foreign Ministry
- Ministry of the Interior
- Higher Court of Justice
- Moscow City Hall
- Moscow Exchange
- FFMS
- Federal Tax Authority
- Russian Federal Consumer Rights Protection Service
- Federal Anti-Monopoly Service
- Federal Migration Service
- Treasury

All initiatives are drafted and implemented in a joint community effort with investors and experts


The Roadmap envisions

- over 50 new laws
- regulatory framework improvement
- developing industry standards to implement best practices
- harmonization of Russian and international rules and regulations
- social security measures

Financial Markets Regulation, Control And Oversight System reform (1/4)

Ongoing


Done

2013	 October 2014 Status	2014	2015
<p>Regulation system reform</p> <ul style="list-style-type: none"> - create a CB-based financial markets megaregulator - lay the groundwork for prudential supervision in the financial market - organize and expand the mandate of SROs as part of the new regulatory system 	<ul style="list-style-type: none"> • Megaregulator active since 1 September 2013. • Drafted: Bank of Russia Directive on unified brokerage rules for client-funded trades • Implementation in progress: Compulsory Pension System and Non-state Pension Market Prudential oversight • Financial Market SRO Act passed public debate, introduced to the Government 		
<p>Non-state pension funds regulation reform</p> <ul style="list-style-type: none"> - implement compulsory standards of investment results disclosure - implement prudential supervision of NPFs - Introduce pension savings security mechanisms 	<ul style="list-style-type: none"> • Passed: Non-state Pension System regulation acts, including NPF corporatization measures and pension savings guarantees (Acts 410-FZ and 422-FZ of 28.12.2013) • Act 410-FZ related regulations implemented according to timeline • Act 167-FZ of 23.06.14 (Tax code amendments) and Act 218-FZ of 21.07.14 passed to improve NPF corporatization • Maximum Deposit Security Agency spending limit bill introduced to the Government (pension guarantees) • Implementation in progress: Prudential oversight • Draft in progress: the legal base for corporate pension plans 		
<p>Draft commodity market development strategies</p>	<ul style="list-style-type: none"> • Draft in progress: act on Bills of Lading and Warehouse Receipts market regulation 		
<p>Introduce compensation and guarantee mechanisms for financial market participants</p>	<ul style="list-style-type: none"> • Passed: Compulsory Pension Insurance Guarantees Act (422-FZ of 28.12.2013) • Passed: Act, stipulating the procedure for transfer of contractual obligations from one insurer to another (except mutual insurance societies) (234-FZ of 23.07.2013) 		

I Financial Markets Regulation, Control And Oversight System reform (2/4)

Ongoing

Done

2013	 October 2014 Status	2014	2015
<p>Ascendancy to IOSCO Memorandum</p>	<ul style="list-style-type: none"> Bank of Russia IOSCO application filed with IOSCO 09.06.2014. The Evaluation Group ruled in favor Bank of Russia signing the memorandum. July 2014: the application and ruling were reviewed of by the Control Group. Decision postponed until November 2014. 		
<p>Banking system stability measures. Increase the Bank of Russia's powers to appoint authorized representatives at banks</p>	<ul style="list-style-type: none"> CB powers to appoint authorized representatives have been extended by Act 184-FZ, adopted and enacted. The CB is vested with power to appoint representatives to banks with upwards of RUB 50bn in assets and a minimum of RUB 10bn in deposits raised from private individuals 		
<p>Implementation of international approaches to banking regulation (Basel II, Basel II.5, Basel III). Bank holdings oversight reform. <i>Deadline: 2018</i></p>	<ul style="list-style-type: none"> Drafted and due for enactment: Bank of Russia Basel II (oversight process) and Basel III regulations, including internal capital adequacy procedures – published for discussion on BoR website Basel III measures enacted: <ul style="list-style-type: none"> — draft Regulation 421 on short-term liquidity calculation procedure of 30.05.14 (in 2014: for monitoring only, enacted on 01.01.2015 as norm) Basel II statutory base has been stipulated in Act 146-FZ (passed), Bank of Russia regulations re: enactment of Pillars 2 and 3 of Basel II 01.01.2014 are in force 		
<p>Improved access for capital to the financial (banking) services market. Organize a system of requirements to qualification, business reputation and financial standing</p>	<ul style="list-style-type: none"> In addition to the recently adopted Act 146-FZ, the Bank of Russia has issued regulations control over major bank stake acquisition and qualification/experience requirements for bank executives 		



Financial Markets Regulation, Control And Oversight System reform (3/4)

Ongoing


Done

2013	✓ October 2014 Status	2014	2015
Unify bank stability assessment requirements and deposit insurance participation requirements based on international supervisory principles	<ul style="list-style-type: none"> Passed: Act 335-FZ of 02.12.2013, unifying oversight requirements in deposit insurance on the basis of international oversight principles 		
Introduce motivated opinion in banking and the financial market in general. Improve bank holdings supervision	<ul style="list-style-type: none"> Bank of Russia regulations enacted 01.01.2014 in addition to Act 146-FZ, adopted 02.07.2013 with clarified 'bank group' and 'bank holding' definitions Published: Bank of Russia Directive on separation of internal audit and internal control Drafted: Bank of Russia regulation on consolidated reporting (under revision) 		
Harmonize financial regulation in the Customs Union and Common Economic Space	<ul style="list-style-type: none"> On 04.03.14, Draft Agreements approved by Eurasian Economic Commission Council: on information exchange, including confidential, between parties to the Free Movement of Capital in Financial Markets Treaty; on Common Economic Space Financial Markets requirements. Customs Union and CES countries are performing necessary pre-signing procedures On 16.07.2014, the EECC moved Agreement deadline to 2015 		
Improve financial literacy based on G20, Financial Stability Council and Organization for Economic Cooperation principles. Implement the Minfin/World Bank 'Financial Education and Financial Literacy' Project	<ul style="list-style-type: none"> The Minfin/World Bank Financial Education and Financial Literacy Project is continuing. Aug-Sept: Round 2 selection of local financial literacy and financial market services consumer rights protection projects for the Good Ideas Fund (goodideasfund.ru) 		

Financial Markets Regulation, Control And Oversight System reform (4/4)

Ongoing

Done







2013	 October 2014 Status	2014	2015
Streamline the public offering procedure	<ul style="list-style-type: none"> FFMS has approved IPO and prospectus registration standards, and has issued a series of other regulations in follow-up to Act 282-FZ, passed on 29.12.2012 		
Differentiate sanctions for malfeasance in the financial market	<ul style="list-style-type: none"> Ministry of Justice introduced to the Government a draft of Administrative Code amendments to allow courts to issue fines below the limit stated in the sanction. Bill based on Constitutional Court Decree 4-P of 25.02.2014 Passed: Act 375-FZ of 21.12.2013, improving control over microfinance, credit unions and pawnbrokers. Passed: Act 249-FZ, authorizing the Bank of Russia to investigate financial companies' administrative violations 		
Boost consumer rights protection in financial services	<ul style="list-style-type: none"> Passed: Consumer Credit Act 353-FZ of 21.12.2013 and secondary Act 363-FZ 		
Implement facsimile signatures for the visually handicapped	<ul style="list-style-type: none"> Completed. Amendments to Social Security for the Disabled Act and fundamental principles of notaries law (Act 267) passed 21.07.14 		



Improved Access to Financial Instruments and Resources (1/2)

Ongoing

Done


2013	 October 2014 Status	2014	2015
<p>Introduce special purpose accounts for private investment</p>	<ul style="list-style-type: none"> Passed: Act 379-FZ of 21.12.2013 (amendments to the Tax Code and the Securities Market Act) introducing private investment accounts 		
<p>Expand the list of instruments eligible for pension savings and pension reserves investment</p>	<ul style="list-style-type: none"> Passed: Act 218 of 21.07.2014, delegating Government powers to set limits on pension savings investment and choice of issuers have been delegated to the Bank of Russia New limits for state asset management company payout reserves: Russian securities 50% limit lifted, Russian bonds limit up from 40% to 60% (Government Decree 846 of 23.08.2014) International Investment Bank listed among international financial organizations eligible for pension fund investment (Government Decree 852 of 23.08.2014) 		
<p>Introduce fixed term deposits</p>	<ul style="list-style-type: none"> The draft Bill (amendments to the Civil Code and other laws), abolishing savings books and bearer savings certificates, allowing banks to issue savings/deposits certificates without early return, has been approved for regulatory impact and is under review by ministries 		
<p>Improve legal regulation of credit reference agencies</p>	<ul style="list-style-type: none"> Completed. Act 189 (Amendments to the Credit Reference Act and other laws) passed 28.06.14 		
<p>Develop regulatory framework for stock exchange share investment funds</p>	<ul style="list-style-type: none"> Standard Rules of Management for Stock Exchange Share Investment Funds (Government Decree 600 of 15.07.13) have been passed, Moscow Exchange has commenced trading in several instruments 		



Improved Access to Financial Instruments and Resources (2/2)

Ongoing

Done


2013	 October 2014 Status	2014	2015
Develop debt market instruments, including securitization and infrastructure bonds	<ul style="list-style-type: none"> Passed: Act 379-FZ of 21.12.2013, regulating financial asset securitization 		
Stimulate wire transfers <ul style="list-style-type: none"> spread bank card settlement limit cash settlement between companies and private individuals 	<ul style="list-style-type: none"> Passed: Act 112-FZ of 05.05.2014, introducing compulsory acceptance of bank card payment for listed shops and services passed regulatory impact review and anti-corruption audit: draft amendments to Article 861 part 2 of the Civil Code, clarifying cash payment procedures for private individuals. Currently pending introduction to Government 		
Develop regulatory framework for mortgage-backed securities	<ul style="list-style-type: none"> Drafted by Bank of Russia and undergoing Bank of Russia approvals: bill introducing amended disclosure standards for issued securities 		
Improve legal regulation of bullion bank transactions	<ul style="list-style-type: none"> At the State Duma: amendments (bills #504864-6 and 460168-6) regulation of production, processing and turnover of bullions and gems, (introducing the concept of 'bullion account'), taxation of bullion bank accounts. Bill #504864-6 passed in the 1st reading 		
Improve regulatory framework for stock exchange bullion trading	<ul style="list-style-type: none"> The Bank of Russia has eliminated Minfin pre-approval of bullion operations license for banks (Directive 3029-U), following a Government decision 		



Financial Markets Infrastructure development (1/2)

Ongoing

Done

2013	 October 2014 Status	2014	2015
<p>Set the Russian stock exchange infrastructure on standby to process privatization deals. Run privatization.</p>	<ul style="list-style-type: none"> Government is implementing the 2014 Corporate Governance Code in state-owned companies, including those slated for privatization 		
<p>Develop Central Depository</p>	<ul style="list-style-type: none"> Central Depository Nominee Account Opening and Operation procedure has been approved (FFMS Regulation 13-65/pz-n) 		
<p>Introduce T+N settlement at the Moscow Exchange</p>	<ul style="list-style-type: none"> Implemented in full 02.09.13 		
<p>Develop Repository</p>	<ul style="list-style-type: none"> The Repository regulation bill has been drafted, Government approval pending Regulations empowering the Bank of Russia to appoint reporting persons and trades to be reported to the repository have been added to Act 218 of 21.07.14 		



Financial Markets Infrastructure development (2/2)

Ongoing

Done

2013	✓ October 2014 Status	2014	2015
<ul style="list-style-type: none"> • Implement international standards in Russian financial market infrastructure practices. • Implement Principles for Financial Market Infrastructures by the Committee on Payment and Settlement Systems 	<ul style="list-style-type: none"> • The Bank of Russia has checked compliance with international IOSCO Financial Market Infrastructure Principles. Result: high level of compliance of the Bank of Russia payment system. • Established: Full compliance of the Bank of Russia payment system with 10 principles (1, 2, 4, 5, 7, 9, 13, 17, 18, 21), partial compliance with 4 principles (3, 8, 22, 23), 4 principles not applicable (12, 15, 16, 19). • The Bank of Russia assigned system critical status to National Settlement Depository as Central Depository, Settlement Depository, and repository. • The Bank of Russia assigned system critical status to National Clearing Center as Central Counterparty (announced 26.09.14) • Rolled-out 30.06.2014: bank instruction (ED107), with SWIFT-compatible payment detail fields 		

IV

Corporate Governance and Enforcement, Investor Rights Protection (1/4)

Ongoing

Done

2013	✓	October 2014 Status	2014	2015
Introduce and regulate public and non-public entities		<ul style="list-style-type: none"> Introduced by Act 99 of 05.05.14. The Companies Act is currently being brought in compliance with the Civil Code 		
Improve regulation of affiliation, corporate control, controller's liability		<ul style="list-style-type: none"> Regulation of affiliation is omitted from amendments to bill №47538-6/2 (Civil Code amendments), likely to be included in corporate law — under consideration 		
Introduce Bond Holder Meetings		<ul style="list-style-type: none"> Implemented with the passing of amendments to the Securities Market Act (210-FZ of 30.12.13) 		
Improve regulation of mandatory offer, buyout and related procedures		<ul style="list-style-type: none"> The bill (amendments to the Joint-Stock Companies Act etc.) introduced to the Government 21.07.2014 		
Simplify issuer information access for shareholders and investors		<ul style="list-style-type: none"> The Bank of Russia regulation on additional disclosure conditions has been drafted and is due to be passed 		

IV

Corporate Governance and Enforcement, Investor Rights Protection (2/4)

Ongoing

Done

2013	✓	October 2014 Status	2014	2015
Protect investor rights during reorganization and related valuation procedures		<ul style="list-style-type: none"> Drafting of the bill in progress 		
Develop regulation of damages compensation and counterparty liability		<ul style="list-style-type: none"> Bill №394587-5 is due for second reading in the State Duma. However, the Supreme Arbitration Court issued Decree 62 of 30.07.13 detailing the procedure of prosecution of Board members 		
Improve regulation of major transactions and interested party transactions		<ul style="list-style-type: none"> The bill (amendments to the Joint-Stock Companies Act and Limited Liability Companies Act) pending approval by federal exec bodies 		
Adopt Corporate Governance Code		<ul style="list-style-type: none"> The Corporate Governance Code was approved by the Government (13.02.2014) and the Bank of Russia (21.03.2014) and published. The Bank of Russia has recommended the Code for implementation by listed companies. The Government is pushing Code implementation in state-owned companies 		
Improve listing/delisting rules		<ul style="list-style-type: none"> FFMS has issued a Securities Listing Procedure Regulation (13-62/pz-n) 		

IV

Corporate Governance and Enforcement, Investor Rights Protection (3/4)

Ongoing

Done

2013	✓	October 2014 Status	2014	2015
Make Shareholders Agreement a viable practice		<ul style="list-style-type: none"> Shareholder Agreements regulation is part of the new bill tied with the enactment of amendments to Chapter 4 of the Civil Code (Act 99 of 05.05.2014) 		
Reform regulation of independent directors and the Board of Directors		<ul style="list-style-type: none"> Drafting of the bill in progress 		
Increase transparency of insurance companies		<ul style="list-style-type: none"> Act 234-FZ has been passed, establishing disclosure requirements for insurers, internal control and audit and introducing a special depository for asset protection 		
Introduce statutory norms of electronic communication between shareholders and the joint-stock company		<ul style="list-style-type: none"> Amendment to the Joint-Stock Companies Act (Act 282-FZ), introducing online GSM info disclosure, was enacted 01.01.2014 Act 218 of 21.07.14 passed, introducing a possibility for Russian and foreign institutions to represent security owners at GSMs without POA, e-vote through depositories etc. 		
Effective functioning of JSC internal control		<ul style="list-style-type: none"> Drafting of the bill in progress 		

IV

Corporate Governance and Enforcement, Investor Rights Protection (4/4)


Ongoing

Done

2013	✓	October 2014 Status	2014	2015
Make financial report fraud a criminal offense		<ul style="list-style-type: none"> Completed. Act 218 of 21.07.14 passed, criminalizing deliberately incomplete or false reporting by a financial institution 		
Assign bank recovery functions to Deposit Insurance Agency		<ul style="list-style-type: none"> The bill has been reviewed by Ministries, amended and introduced to the Government 		
Introduce mandatory public disclosure of professional qualifications and work experience of bank executives		<ul style="list-style-type: none"> Amendments to the Banks and Banking Act (bill #386407-6) were passed the State Duma in the 3rd reading 21.10.2014 		
Develop private arbitration		<ul style="list-style-type: none"> The Arbitration Act has passed independent anti-corruption review, pending introduction to the Government 		
Create the Financial Ombudsman institution		<ul style="list-style-type: none"> The Financial Ombudsman bill (#105976-6) and accompanying bill #517203-6 have been introduced to the State Duma and passed in the 1st reading 01.07.14 		
Define recovery procedures for private debt		<ul style="list-style-type: none"> The bill establishing recovery procedures for private debt (№105976-6) is being prepared for the second reading in the State Duma 		

2013	✓	October 2014 Status	2014	2015
Equal distribution of profit tax burden for different types of private investment		<ul style="list-style-type: none"> Passed: Act 420-FZ of 28.12.2013 (amendments to the Tax Code and the Securities Market Act) 		
Improve tax treatment of long-term life insurance policy holders and insurers, non-state pension funds, stimulate long-term private investment		<ul style="list-style-type: none"> Proposals are ready for inclusion in Tax Policy Highlights 2015-17 		
Reform pricing and loss calculation rules for securities and financial derivatives		<ul style="list-style-type: none"> Passed: Act 420-FZ of 28.12.2013 (amendments to the Tax Code and the Securities Market Act) 		
Reform coupon expense accounting rules for corporate profit tax purposes		<ul style="list-style-type: none"> Partly completed with Act 420 of 28.12.13 (amendments to the Tax Code and the Securities Market Act). Proposals are ready for inclusion in Tax Policy Highlights 2015–17 		
Compile a VAT-exemption list for services by securities market participants		<ul style="list-style-type: none"> Done. Exemptions listed in Government Decree 761 		
Define taxable and tax-free securities trading volumes to improve VAT set-off procedure		<ul style="list-style-type: none"> Passed: Act 420-FZ of 28.12.2013 (amendments to the Tax Code and the Securities Market Act) 		
Improve tax administration <ul style="list-style-type: none"> introduce rules whereby economic substance determines the application of tax laws to transaction results introduce tax pre-approval 		<ul style="list-style-type: none"> Proposals are ready for inclusion in Tax Policy Highlights 2015–17 		

2013	✓ October 2014 Status	2014	2015
Improve REPO taxation	<ul style="list-style-type: none"> Passed: Act 420-FZ of 28.12.2013 (amendments to the Tax Code and the Securities Market Act) 		
Improve taxation of trust management and collective investment market participants	<ul style="list-style-type: none"> Passed: Act 420-FZ of 28.12.2013 (amendments to the Tax Code and the Securities Market Act) 		
Clarify withholding tax treatment and performance of tax agent obligations by Russian entities in regard to coupon payments on Eurobonds issued on or after 01.01.2014	<ul style="list-style-type: none"> Implemented with the passing of Act 215-FZ of 23.07.2013 		
Introduce recognition of expenses distributed in holding companies	<ul style="list-style-type: none"> Proposals are ready for inclusion in Tax Policy Highlights 2015-17 		
Formulate a standpoint on FATCA (Foreign Account Tax Compliance Act) adopted in the USA	<ul style="list-style-type: none"> Consultations have been suspended by the USA Act 173 of 28.06.14 on reporting to foreign tax authorities has been passed 		
Clarify tax agent procedures in dividend taxation	<ul style="list-style-type: none"> Implemented with the passing of Act 306-FZ of 02.11.2013 		
Reform tax treatment of coupon payments in connection with the opening of Central Depository accounts for foreign entities	<ul style="list-style-type: none"> Implemented with the passing of Act 306-FZ 		

2013	 October 2014 Status	2014	2015
<p>Develop the transport network</p>	<ul style="list-style-type: none"> • City Traffic Management Center established, Unified Moscow Navigation and Data Network is in progress • Public Transport Routes Modernization pilot project ready for implementation (Izmailovo-Golyanovo), unifying commercial routes into one service • Drafted: Plan to switch 300 Mosgortrans Depot #11 buses to Eco Gas fuel. • Moscow City Hall and Mosenergo signed agreement to implement e-mobiles • E-mobile parking is free 		
<p>Increase the number of pedestrian zones</p>	<ul style="list-style-type: none"> • Metro Station adjoining pedestrian areas (1200 m radius) are under re-development • Pedestrian underpasses are under renovation • New draft of Moscow Transport Development Policy 2020 passed 16.06.2014 • In 2013, a total of 34 Pedestrian Zones opened, over 30 km in total 		
<p>Create multi-language street and public transport navigation</p>	<ul style="list-style-type: none"> • Drafted: Joint Moscow City Navigation concept and budget. Ilion Company won the tender for the state contract. Timeline: 5 years, deadline for Central District navigation is set for 2014. 		

Moscow Agglomeration: urban environment and non-financial regulation (2/2)

Ongoing

Done

2013	✓ October 2014 Status	2014	2015
Increase the number of healthcare organizations catering to foreigners	<ul style="list-style-type: none"> Hospital network restructuring continues, creating multi-field health centers Moscow has a JCI certified clinic 		
Simplify visa procedures for foreign scientists, teachers, doctors and artists	<ul style="list-style-type: none"> Existing procedure allows same-day or next-day issue of business visa, provided that original Federal Migration Service invitation is in place 		
Develop Russian language programs for foreign finance professionals	<ul style="list-style-type: none"> Ministry of Education and Science has drafted a "Russian for Foreign Finance Professionals" training program. The project has been approved by the Ministry for Economic Development, the Ministry of Finance and the Bank of Russia 		
Make healthcare more investor attractive	<ul style="list-style-type: none"> Act 265 of 21.07.14 on amendments to Concessions Act has been passed, allowing a wider choice of property for concession agreements. Launched: 'Doctor Next Door' project, 100 premises leased for RUB1/sq.m. to investors on condition that they provide a list of medical services approved by Moscow Health Dept. A concession agreement has been signed with ZAO European Medical Center to renovate and manage State Hospital 63, deadline: 2018 		
Set up a multilanguage web portal on education in Moscow	<ul style="list-style-type: none"> Portal suspended due to lack of funding. In progress: Moscow Quality of Education system, including ratings for schools. 		